House Bill 860

By: Representative Ralston of the 7<sup>th</sup>

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Article 4 of Chapter 12 of Title 15 of the Official Code of Georgia Annotated,
- 2 relating to grand juries, so as to provide for a regional grand jury; to provide for a short title;
- 3 to provide for definitions; to provide for jurisdiction and powers of a regional grand jury; to
- 4 provide for selecting, impaneling, and the term of such grand jurors; to provide for
- 5 prosecution and venue; to provide for judicial supervision; to provide for the Attorney
- 6 General to attend and present evidence to such grand jury; to provide for appointment or
- 7 election of a foreperson and the oath of regional grand jurors; to provide for expense
- 8 allowances and travel cost reimbursement; to provide for a stenographer; to provide for
- 9 related matters; to provide for a contingent effective date; to provide for applicability; to
- 10 provide for automatic repeal under certain circumstances; to repeal conflicting laws; and for
- 11 other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

- 14 Article 4 of Chapter 12 of Title 15 of the Official Code of Georgia Annotated, relating to
- grand juries, is amended by adding a new Part 3 to read as follows:

16 "Part 3

- 17 15-12-110.
- 18 This part shall be known and may be cited as the 'Georgia Regional Grand Jury Act.'
- 19 15-12-111.
- As used in this part, the term:
- 21 (1) 'Attorney General designee' means any assistant attorney general, special assistant
- 22 attorney general, district attorney, assistant district attorney, or special assistant district
- 23 attorney designated by the Attorney General to appear before a regional grand jury.

1 (2) 'Criminal act of terrorism' means any crime which involves acts dangerous to human

- 2 life and which are intended to intimidate or coerce a civilian population, influence the
- 3 policy of a government by intimidation or coercion, or affect the conduct of a government
- 4 by mass destruction, assassination, or kidnapping.
- 5 (3) 'Designated judge' means a superior court judge designated by the Supreme Court of
- 6 Georgia to impanel and preside over a regional grand jury.
- 7 (4) 'Public corruption' means any unlawful activity under color of or in connection with
- 8 any public office, public employment, or public contract by:
- 9 (A) Any public official, public employee, member of any public authority, agency,
- 10 commission, council, board, bureau, or instrumentality, or the agent, servant, assignee,
- 11 consultant, contractor, vendor, designee, appointee, representative, or any other person
- of like relationship, by whatever designation known, of any such public official, public
- employee, or member under color of or in connection with any public office or public
- employment;
- 15 (B) Any person, corporation, partnership, or firm of any description that commits any
- crime in relation to the securing or performance of any contract with any public
- authority, agency, commission, council, board, bureau, or instrumentality; or
- 18 (C) Any person or group of persons, individually or in concert, who violates any
- 19 election law of this state, the commission of which constitutes a felony.
- 20 15-12-112.
- 21 (a) The jurisdiction of a regional grand jury shall extend throughout its designated region,
- and it may investigate and return indictments for crimes committed anyplace within its
- region. For the purposes of this part, the state shall be divided into three regions which
- 24 individually shall be known as the Northern, Middle, and Southern Regions and which
- shall be geographically identical to and coincide with the three districts established for the
- United States District Courts of this state, as set forth in 28 U.S.C. Section 90.
- (b) All laws relating to county grand juries shall apply to regional grand juries to the extent
- that such laws are consistent with the provisions of this part.
- 29 (c) A regional grand jury may conduct investigations prior to the presentation of a
- proposed indictment by the Attorney General or Attorney General designee. A regional
- 31 grand jury may compel the production of evidence and subpoena witnesses, inspect or
- require the production of records, documents, correspondence, and books of any
- department, agency, board, bureau, commission, institution, or authority of the state or any
- of its political subdivisions, and require production of records, documents, correspondence,
- and books of any person, firm, or corporation which relate directly or indirectly to the

subject of the investigation being conducted. A regional grand jury's subpoena may be

- 2 signed by any official authorized by the regional grand jury to issue such process.
- 3 (d) Regional grand juries shall have jurisdiction to investigate and return indictments or
- 4 presentments for crimes involving:
- 5 (1) Public corruption; or
- 6 (2) Persons, conspiracies, enterprises, entities, or other organizations which occur in or
- affect more than one county, including, but not limited to, criminal acts of terrorism;
- 8 telemarketing fraud, Internet fraud, or home repair fraud in violation of Part 2 of Article
- 9 15 of Chapter 1 of Title 10, the 'Fair Business Practices Act of 1975'; violation of Article
- 5 of Chapter 8 of Title 16, the 'Georgia Residential Mortgage Fraud Act'; violation of
- 11 Article 6 of Chapter 9 of Title 16, the 'Georgia Computer Systems Protection Act';
- identity fraud in violation of Article 8 of Chapter 9 of Title 16; trafficking in cocaine,
- illegal drugs, marijuana, or methamphetamine in violation of Code Section 16-13-31;
- racketeering activity in violation of Chapter 14 of Title 16, the 'Georgia RICO (Racketeer
- 15 Influenced and Corrupt Organizations) Act'; criminal gang activity as defined in Code
- Section 16-15-3; and any ancillary crimes.
- 17 15-12-113.
- 18 (a) When the Attorney General deems it to be in the public interest to convene a regional
- grand jury, the Attorney General shall file a written petition with the Supreme Court of
- Georgia. The petition shall demonstrate a need for the investigation of crimes involving
- 21 public corruption or other crimes occurring in more than one county. The petition shall
- demonstrate that the matter to be investigated cannot be effectively handled by a county
- grand jury. At the request of the Attorney General, the Supreme Court may direct that the
- petition be filed under seal in order to preserve the secrecy of the proceedings. Upon
- 25 finding that the Attorney General has set forth good and sufficient cause for impaneling a
- regional grand jury, the Supreme Court shall issue an order designating a superior court
- judge who presides within the appropriate region to impanel and preside over the regional
- grand jury.
- 29 (b) The regional grand jury shall be impaneled and sit in a county in the judicial circuit in
- which the designated judge presides. If the designated judge presides in a judicial circuit
- with more than one county, the designated judge shall select the county in which the
- regional grand jury shall sit.
- 33 (c) When the Attorney General deems it to be in the public interest to convene one or more
- 34 additional regional grand juries, the Attorney General may apply to the Supreme Court
- which, upon finding good and sufficient cause, shall order the impaneling of one or more
- additional regional grand juries.

1 (d) The designated judge shall issue an order selecting the counties from which the

- 2 regional grand jurors shall be drawn. The regional grand jurors shall be chosen from not
- fewer than four counties within the region, which counties need not be contiguous to the
- 4 county in which the regional grand jury shall sit; provided, however, that the selection of
- 5 the counties shall be made with due regard for expense and convenience of travel.
- 6 (e) The clerk of superior court of the county in which the regional grand jury shall sit shall
- act as the clerk for the regional grand jury. Upon receipt of the order designating the
- 8 counties from which the regional grand jurors shall be chosen, the clerk shall prepare a list
- 9 of prospective regional grand jurors drawn from current jury lists of those counties, which
- lists shall be provided upon demand to the clerk by the clerks of superior court of those
- counties selected by the designated judge.
- 12 (f) The regional grand jury shall consist of not less than 16 nor more than 23 persons. The
- votes of at least 12 regional grand jurors shall be necessary to return a bill of indictment
- or to make a presentment. Three alternate regional grand jurors may be sworn and, subject
- to the maximum number fixed in this subsection, may serve when any regional grand juror
- dies, is discharged for any cause, becomes ill, or is for other cause absent during any
- 17 sitting. Nothing contained in this Code section shall limit the authority of the designated
- judge to replace a regional grand juror.
- 19 (g) No more than five regional grand jurors shall be residents of any one county, and no
- more than 12 regional grand jurors shall be residents of any one judicial circuit.
- 21 (h) A person shall be qualified to serve as a regional grand juror if the person would
- otherwise be qualified to serve as a county grand juror in his or her county of residence.
- 23 (i) The term of a regional grand jury shall be 12 months; provided, however, that the
- designated judge, upon good cause shown by the Attorney General or an Attorney General
- designee, may extend the term to 18 months.
- 26 15-12-114.
- 27 The Attorney General and, within their respective circuits, the district attorneys of the state
- shall be empowered to prosecute indictments returned by a regional grand jury in any
- county in which venue is proper. Nothing contained in this part shall limit the authority
- of a county grand jury, special grand jury, district attorney, solicitor general, or other law
- 31 enforcement personnel to investigate, indict, or prosecute offenses within the jurisdiction
- of the regional grand jury.
- 33 15-12-115.
- Judicial supervision of the regional grand jury shall be provided by the designated judge,
- and all indictments, presentments, and other formal returns of any kind made by the

regional grand jury shall be returned to the designated judge. The designated judge shall

- 2 charge the regional grand jury on its powers and duties and shall require periodic reports
- of the regional grand jury's progress. The designated judge shall transmit any bill of
- 4 indictment to the clerk of the superior court of the county where the crime or crimes were
- 5 committed, as alleged in the indictment returned by the regional grand jury.
- 6 15-12-116.
- 7 The Attorney General or one or more Attorney General designees shall attend the regional
- 8 grand jury and shall serve as the legal advisor to the regional grand jury. Presentation of
- 9 evidence shall be made to the regional grand jury by the Attorney General or one or more
- 10 Attorney General designees. The Attorney General or one or more Attorney General
- designees shall oversee regional grand jury investigations.
- 12 15-12-117.
- 13 (a) The designated judge may appoint the foreperson of the regional grand jury or may
- direct the regional grand jury to elect its own foreperson. The foreperson may administer
- the oath prescribed to all witnesses required to testify before the regional grand jury and
- may also examine such witnesses.
- 17 (b) The following oath shall be administered to the foreperson and to each member of a
- regional grand jury:
- 19 'You, as foreperson (or member) of the regional grand jury, shall diligently inquire and
- true presentment make of all such matters and things as shall be given you in the court's
- 21 charge or shall come to your knowledge touching the present service; and you shall keep
- the deliberations of the regional grand jury secret unless called upon to give evidence
- thereof in some court of law in this state. You shall present no one from envy, hatred, or
- malice, nor shall you fail to present anyone from fear, favor, affection, reward, or the
- 25 hope thereof, but you shall present all things truly and as they come to your knowledge.
- So help you God.'
- 27 15-12-118.
- 28 (a) Each member of a regional grand jury impaneled pursuant to this part shall be entitled
- to a fee for each day or part of a day of service in the amount of \$40.00. In addition, each
- such member shall be entitled to receive reimbursement for:
- 31 (1) The actual cost of necessary meals and lodging for each day served, not to exceed the
- 32 expense allowance provided in subsection (b) of Code Section 45-7-21; and
- 33 (2) Travel cost for necessary round trip travel from the juror's residence to the site
- selected by the designated judge pursuant to subsection (b) of Code Section 15-12-113

in the amount authorized for use of a personal vehicle in Code Section 50-19-7 or the

- 2 actual cost of public transportation, not to exceed the amount authorized for use of a
- 3 personal vehicle.
- 4 (b) Reimbursement shall be from the Department of Administrative Services and requested
- on forms provided by such department, signed and submitted by each juror through the
- 6 clerk of superior court designated in subsection (e) of Code Section 15-12-113.
- 7 15-12-119.
- 8 A stenographer shall be authorized to be present and in attendance upon the regional grand
- 9 jury. Before attending the regional grand jury, the stenographer shall take the following
- 10 oath:
- 11 'I do solemnly swear that I will keep secret all things and matters coming to my
- knowledge while in attendance upon the regional grand jury, so help me God.'
- Reimbursement shall be from the Department of Administrative Services and requested on
- 14 forms provided by such department, provided that the amount submitted by the
- stenographer shall be approved by the Attorney General or Attorney General designee."
- SECTION 2.
- 17 This Act shall become effective on January 1, 2009; provided, however, that this Act shall
- only become effective on January 1, 2009, upon the ratification of a resolution at the
- 19 November, 2008, state-wide general election, which resolution amends the Constitution so
- as to authorize the creation of regional grand juries and authorize the General Assembly to
- 21 specify procedures for regional grand juries. If such resolution is not so ratified, this Act
- shall not become effective and shall stand repealed in its entirety on January 1, 2009.
- SECTION 3.
- 24 All laws and parts of laws in conflict with this Act are repealed.